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FINANCING OF THE UNITED NATIONS MISSION IN HAITI

Report of the Secretary-General

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I. INTRODUCTION

1. In a report dated 25 August 1993 to the Security Council, 1/ the Secretary-General recommended to the Council the establishment of a United Nations Mission in Haiti (UNMIH) for an initial period of six months to help implement the Governors Island Agreement concluded on 3 July 1993 between the President of the Republic of Haiti and the Commander-in-Chief of the Haitian Armed Forces.

2. After reviewing that report, the Security Council adopted resolution 862 (1993) on 31 August 1993, in which, inter alia, it requested a further report from the Secretary-General on the proposed establishment of UNMIH, including, in particular, a detailed estimate of the cost and scope of this operation, a time-frame for its implementation, and the projected conclusion of the operation, and how to ensure coordination between it and the work of the Organization of American States (OAS).

3. In paragraph 2 of its resolution 862 (1993), the Security Council approved the dispatch of an advance team of not more than 30 personnel to assess requirements and prepare for the possible dispatch of both the civilian police and military assistance components of the proposed mission.

4. By paragraph 3 of the same resolution, the Security Council decided that the mandate of the advance team would expire within one month and contemplated that this advance team could be incorporated into the proposed mission if and when it would be formally established by the Council.

5. On 21 September 1993, the Secretary-General submitted a further report to the Security Council 2/ in response to the Council's request for additional information.

6. On 22 September 1993, the Secretary-General submitted to the Council an addendum 3/ to his report, in which he provided a statement of financial implications for UNMIH. The total cost of the operation for a six-month period was estimated at $49,856,000 gross.

7. With regard to the method of financing, the Secretary-General recommended, in paragraph 3 of his report of 22 September 1993, 3/ that should the Security Council decide to establish UNMIH, the costs relating thereto should be considered an expense of the Organization to be borne by Member States in accordance with Article 17, paragraph 2, of the Charter of the United Nations and that the assessments to be levied on Member States should be credited to a special account to be established for this purpose.

8. By its resolution 867 (1993) of 23 September 1993, the Security Council approved the recommendation of the Secretary-General contained in his report of 21 September 1993 2/ and his report of 25 August 1993 1/ to authorize the establishment and immediate dispatch of UNMIH for a period of six months subject to the proviso that it would be extended beyond 75 days only upon a review by the Council. The Council would base its review on a report from the Secretary-General indicating whether or not substantive progress had been made

towards the implementation of the Governors Island Agreement and the political accords contained in the New York Pact.

9. By the same resolution, the Security Council decided that UNMIH would comprise up to 567 United Nations police monitors and a military construction unit with a strength of approximately 700, including 60 military trainers.

10. Finally, the Council requested the Secretary-General to submit progress reports to it on the implementation of this resolution by 10 December 1993 and 25 January 1994 with a view to keeping the Council fully informed on actions taken to implement the Mission.

II. THE QUESTION CONCERNING HAITI

11. On 11 October 1993, organized civilian groups threatened journalists and diplomats waiting to meet a contingent of UNMIH. The disturbance created by these armed groups, as well as a lack of dock personnel, prevented the ship carrying the contingent from landing in Port-au-Prince.

12. On the same day, the President of the Security Council made a statement on behalf of the Council 4/ deploring the events of 11 October. In the statement, the Council requested the Secretary-General to report urgently to the Council as to whether the incidents of 11 October constituted non-compliance by the Armed Forces of Haiti with the Governors Island Agreement.

13. In response to that request, the Secretary-General submitted to the Council his report on 13 October 1993. 5/ In the report, the Secretary-General indicated that the incidents of 11 October had been the culmination of a situation characterized by the repeatedly observed refusal on the part of the Haitian authorities to facilitate the operation of UNMIH, follow the instructions of the constitutional Government and put an end to the violence perpetrated by armed civilians with the complicity of the police.

14. On the basis of the report, the Security Council decided, by its resolution 873 (1993) to reimpose the sanctions set out in resolution 841 (1993) as of 2359 hours on 18 October 1993 unless the parties honoured their commitments.

15. On 15 October 1993, President Aristide addressed a letter to the Secretary-General, 6/ drawing his attention to the assassination of the Minister of Justice on 14 October and calling for all necessary measures to strengthen the provisions of Security Council resolution 873 (1993).

16. By its resolution 875 (1993) of 16 October 1993, the Security Council called upon Member States to use such measures as might be necessary to ensure strict implementation of the sanctions and, in particular, to halt inward maritime shipping in order to inspect and verify the ships' cargoes and destination.

17. On 30 October 1993, the date on which the President of Haiti was to have returned to his country pursuant to paragraph 9 of the Governors Island Agreement, 7/ the President of the Security Council made a statement 8/ on

behalf of the members of the Council, insisting on compliance with the Agreement, which remains in force as the only framework for the solution of the Haitian crisis. The Council supported the invitation by the Special Representative of the Secretary-General to the Haitian parties to meet on 5 November and requested the Secretary-General to report urgently to the Council.

18. Pursuant to that request, the Secretary-General submitted his report on 12 November 1993. 9/ In paragraph 4 of the report, it was stated that following the departure of the Harlan County, the other members of UNMIH, those of the International Civilian Mission in Haiti (MICIVIH) and non-essential personnel of international agencies left Haiti. The Special Representative remained at Port-au-Prince with a number of assistants.

19. In connection with the Security Council's consideration of the item "The question concerning Haiti", the President of the Council made a statement on behalf of the Council 10/ on 15 November 1993 indicating that the Council took note of the report of the Secretary-General on the question concerning Haiti. 9/ In the same statement, the Council requested the Secretary-General to continue planning for additional measures, including the deployment of UNMIH as conditions permitted, consistent with the Governors Island Agreement.

20. On 26 November 1993, the Secretary-General presented a report 11/ to the Security Council on UNMIH. The report, inter alia, indicated that up to that date, the necessary cooperation had not been forthcoming from the Haitian military authorities: they had failed to live up to the commitments which they had solemnly entered into under the Governors Island Agreement. In these circumstances, the Secretary-General was obliged to conclude that the mandate entrusted to UNMIH by resolution 867 (1993) could not be implemented until there was a clear and substantial change of attitude on the part of the Haitian military leaders.

21. In a letter dated 10 December 1993 from the President of the Security Council, 12/, the Secretary-General was informed that the members of the Council were continuing their review, based on his report of 26 November, 11/ and had found no reason why the mandate of UNMIH should not be continued for the full six-month period authorized by resolution 867 (1993).

III. COST ESTIMATES RELATING TO THE UNITED NATIONS MISSION IN HAITI

22. For budgetary purposes, it is assumed that UNMIH would be continued at its present level, pending further developments. The requirements for the maintenance of UNMIH through 22 March 1994 is estimated at $1,383,000. This sum includes the initial expenditures incurred in connection with the survey and technical mission to Haiti ($59,500), as well as the costs incurred by the advance team of 30 persons to Haiti ($137,500), estimated expenditures incurred during the deployment of the mission until 31 October 1993 ($1,034,000) and for the maintenance of the mission from 1 November 1993 to 22 March 1994 ($152,000). The distribution of the requirements by budget-line item is shown in annex I and supplementary information thereon is presented in annex II. Annex III,

section A, provides the proposed civilian staffing table. Civilian staff and related costs are shown in section B of the same annex.

IV. FINANCIAL ADMINISTRATION OF THE UNITED NATIONS MISSION IN HAITI

23. The Secretary-General recommends the establishment of a special account for UNMIH under the authority of financial regulation 6.6 for the purpose of accounting for income received and expenditure made in respect of the mission. The financial accounts will be kept in accordance with the approved mandate period. Should the mandate of UNMIH be extended by the Security Council, appropriate additional accounting arrangements may be proposed to the General Assembly.

V. ACTION TO BE TAKEN BY THE GENERAL ASSEMBLY AT ITS FORTY-EIGHTH SESSION

24. The action that would be required at present in connection with the financing of UNMIH is the appropriation and apportionment of the amount of $1,383,000 gross ($1,364,000 net) for the period from its inception on 23 September 1993 to 22 March 1994 inclusive.

Notes

1/ S/26352.

2/ S/26480.

3/ S/26480/Add.1.

4/ S/26567.

5/ S/26573.

6/ S/26587.

7/ S/26063.

8/ S/26668.

9/ S/26724.

10/ S/26747.

11/ S/26802.

12/ S/26864.

ANNEX I

United Nations Mission in Haiti

Cost estimate for the period from 23 September 1993 to 22 March 1994

Summary statement

(in thousands of United States dollars)

		Cost estimate
1.	Military personnel costs	
	(a) Military observers	
	Mission subsistence allowance	22.5
	Travel costs	0.7
	Clothing and equipment allowance	-
	Subtotal	23.2
	(b) Military contingents	-
	(c) Other costs pertaining to military personnel	-
	Total, line 1	23.2
2.	Civilian personnel costs	
	(a) Civilian police	-
	Mission subsistence allowance	112.2
	Travel costs	0.7
	Clothing and equipment allowance	-
	Subtotal	112.9
	(b) International and local staff	
	International staff salaries	45.2
	Local staff salaries	1.1
	Consultants	-
	Overtime	-
	Common staff costs	17.9
	Mission subsistence allowance	72.8
	Travel to and from the Mission area	84.7
	Other official travel costs	-
	Subtotal	221.7

		Cost estimate
(c)	International contractual personnel	-
(d)	United Nations Volunteers	-
(e)	Government-provided personnel	-
(f)	Civilian electoral observers	-
	Total, line 2	334.6
3.	Premises/accommodation	
	Rental of premises	45.4
	Alterations and renovations to premises	108.0
	Maintenance supplies	-
	Maintenance services	-
	Utilities	-
	Construction/prefabricated buildings	-
	Total, line 3	153.4
4.	Infrastructure repairs	-
5.	Transport operations	
	Purchase of vehicles	-
	Rental of vehicles	65.7
	Workshop equipment	-
	Spare parts, repairs and maintenance	-
	Petrol, oil and lubricants	7.0
	Vehicle insurance	-
	Total, line 5	72.7
6.	Air operations	-
7.	Naval operations	-
8.	Communications	
(a)	Complementary communications	
	Communications equipment	-
	Spare parts and supplies	-
	Workshop and test equipment	-
	Commercial communications	5.0
	Subtotal	5.0

		Cost estimate
	(b) Main trunking contract	-
	Total, line 8	5.0
9.	Other equipment	-
10.	Supplies and services	
	(a) Miscellaneous services	
	Audit services	-
	Contractual services	-
	Data-processing services	-
	Security services	-
	Medical treatment and services	-
	Maintenance services	-
	Claims and adjustments	-
	Official hospitality	-
	Miscellaneous other services	15.4
	Subtotal	15.4
	(b) Miscellaneous supplies	
	Stationery and office supplies	-
	Medical supplies	-
	Sanitation and cleaning materials	-
	Subscriptions	-
	Ballistic protective blankets for vehicle	-
	Uniform items, flags and decals	-
	Field defence stores	-
	Operational maps	-
	Miscellaneous supplies	2.0
	Subtotal	2.0
	Total, line 10	17.4
11.	Election-related supplies and services	-
12.	Public information programme	-
13.	Training programme	-
14.	Mine-clearing programme	-
15.	Assistance for disarmament and demobilization	-

		Cost estimate
16.	Air and surface freight	750.0
17.	Integrated Management Information System	-
18.	Support Account for Peace-keeping Operations	7.7
19.	Staff assessment	19.0
	Gross total, lines 1-19	1 383.0
20.	Income from staff assessment	(19.0)
	Net total	1 364.0
21.	Voluntary contributions in kind	-
	Total resources	1 364.0

ANNEX II

Cost estimate of the United Nations Mission in Haiti for the period from 23 September 1993 to 22 March 1994: supplementary information

I. COST PARAMETERS

1. The cost estimates set out herein were calculated, where applicable, on the basis of the cost parameters indicated below.

(a) Travel cost to and from the mission area

2. The travel cost of military and civilian personnel to the mission area has been estimated at $1,400 per person per round trip.

(b) Civilian personnel costs

3. Salaries and staff costs of international staff are net of staff assessment and are based on standard rates for New York staff in the Professional category and above and the General Service category.

II. REQUIREMENTS

	United States dollars
1. Military personnel costs	
(a) Military observers	
(i) Mission subsistence allowance	22 500

4. Provision is made for subsistence allowance for one military observer for a total of 181 person-days at the rate of $123 per day.

(ii) Travel costs	700

5. Provision is made for the one-way travel of one military observer based on the rate indicated in paragraph 2 above.

(iii) Clothing and equipment allowance	-

6. No provision is required under this heading.

(b) Military contingents	-

7. No provision is required under this heading.

(c) Other costs pertaining to military personnel ..... -

8. No provision is required under this heading.

2. Civilian personnel costs

(a) Civilian police

(i) Mission subsistence allowance 112 200

9. Provision is made for subsistence allowance to civilian police deployed prior to the events of 11 October 1993 ($89,700). Provision is also made for subsistence allowance for one civilian police observer for a total of 181 person-days at the rate of $123 per day ($22,500).

(ii) Travel costs 700

10. Provision is made for the one-way travel of one police observer based on the rate indicated in paragraph 2 above.

(iii) Clothing and equipment allowance ..... -

11. No provision is required under this heading.

(b) International and local staff

(i) International staff salaries 45 200

12. The estimate covers the net salary of one international staff (P-5 Spokesman) for the period from 20 October 1993 to 22 March 1994 based on the rates indicated in paragraph 3 above.

(ii) Local staff salaries 1 100

13. Provision is made for the salaries of local staff (2 drivers) hired prior to the events of 11 October.

(iii) Consultants ..... -

14. No provision is required under this heading.

(iv) Overtime ..... -

15. No provision is required under this heading.

(v) Common staff costs 17 900

16. Provision is made for common staff costs for one international staff based on the rates indicated in paragraph 3 above.

(vi) Mission subsistence allowance 72 800

17. Provision is made for payment of mission subsistence allowance to the 30-member advance team dispatched to Haiti for 19 days for a total of 570 person-days at the rate of $86 per person per day ($49,000). Provision is also made for payment of subsistence allowance to one international staff based on a total of 193 person-days at the rate of $123 per day ($23,800).

(vii) Travel to and from the mission area 84 700

18. Provision is made for the cost of travel of the survey mission ($59,500) and for the cost of travel of the advance team to Haiti ($24,500). Provision is also made for the one-way travel of one international staff ($700).

(viii) Other official travel costs ..... -

19. No provision is required under this heading.

(c) International contractual personnel ..... -

20. No provision is required under this heading.

(d) United Nations Volunteers ..... -

21. No provision is required under this heading.

(e) Government-provided personnel ..... -

22. No provision is required under this heading.

(f) Civilian electoral observers ..... -

23. No provision is required under this heading.

3. Premises/accommodation

(a) Rental of premises 45 400

24. Provision is made for the rental of four office accommodations for the advance team at the rate of $88 per day for 20 days ($7,000). Provision is also made for rental of premises ($38,400).

(b) Alterations and renovations to premises 108 000

25. Provision is made for the rental and repair of office accommodations for use by civilian police.

(c) Maintenance supplies ..... -

26. No provision is required under this heading.

(d) Maintenance services ..... -

27. No provision is required under this heading.

(e) Utilities ..... -

28. No provision is required under this heading.

(f) Construction/prefabricated buildings ..... -

29. No provision is required under this heading.

4. Infrastructure repairs ..... -

30. No provision is required under this heading.

5. Transport operations

(a) Purchase of vehicles ..... -

31. No provision is required under this heading.

(b) Rental of vehicles 65 700

32. Provision is made for the rental of 15 vehicles for the use of the advance team at the rate of $100 per day for 20 days ($30,000). Provision is also made for the rental of vehicles prior to the events of 11 October 1993 ($35,700).

(c) Workshop equipment ..... -

33. No provision is required under this heading.

(d) Spare parts, repairs and maintenance ..... -

34. No provision is required under this heading.

(e) Petrol, oil and lubricants 7 000

35. Provision is made for petrol, oil and lubricants required for the operation of 15 vehicles which were rented for use by the advance team.

(f) Vehicle insurance ..... -

36. No provision is required under this heading.

6. Air operations ..... -

37. No provision is required under this heading.

7. Naval operations ..... -

38. No provision is required under this heading.

8. Communications

(a) Complementary communications

(i) Communications equipment ..... -

39. No provision is required under this heading.

(ii) Spare parts and supplies ..... -

40. No provision is required under this heading.

(iii) Workshop and test equipment ..... -

41. No provision is required under this heading.

(iv) Commercial communications 5 000

42. Provision is made to cover telephone rental, call charges, user charges for satellite communications, as well as cost of pouch services for the advance team.

9. Other equipment ..... -

43. No provision is required under this heading.

10. Supplies and services

(a) Miscellaneous services 15 400

44. Provision is made for miscellaneous services provided by three secretaries, two translators and 15 drivers to the advance team ($13,000). Provision is also made for miscellaneous services prior to the events of 11 October 1993 ($2,400).

(b) Miscellaneous supplies 2 000

45. Provision is made for miscellaneous supplies for the advance team.

11. Election-related supplies and services ..... -

46. No provision is required under this heading.

12. Public information programme ..... -

47. No provision is required under this heading.

13. Training programme ..... -

48. No provision is required under this heading.

14. Mine-clearing programme ..... -

49. No provision is required under this heading.

15. Assistance for disarmament and demobilization ..... -

50. No provision is required under this heading.

16. Air and surface freight 750 000

51. Provision is made for the transport of vehicles, spare parts and radio equipment transferred from UNTAC to UNMIH.

17. Integrated Management Information System ..... -

52. No provision is required under this heading.

18. Support Account for Peace-keeping Operations 7 700

53. In accordance with the methodology proposed for the funding of posts authorized from the Support Account for Peace-keeping Operations, provision is made here based on 8.5 per cent of the total cost for salaries, common staff costs and travel of the civilian staff members of the mission area.

19. Staff assessment 19 000

54. Staff costs have been shown on a net basis under budget line item 2(b). The estimate under this heading represents the difference between gross and net emoluments, that is, the amount of staff assessment to which United Nations staff members are subject in accordance with the Staff Regulations of the United Nations.

20. Income from staff assessment ..... (19 000)

55. The staff assessment requirement provided for under expenditure budget line item 19 has been credited to the Tax Equalization Fund established by the General Assembly in its resolution 973 A (X) of 15 December 1955. Member States are given credit in proportion to their rates of contribution to the UNMIH budget.

21. Voluntary contributions in kind ..... -

56. Voluntary contributions in kind have not been provided to UNMIH.

ANNEX III

United Nations Mission in Haiti

A. Proposed staffing table

Category	Level	No.	Functional title
Professional and above	P-5	1	Spokesman

B. Civilian staff and related costs

(In thousands of United States dollars)

Annual standard costs						Estimated costs		
Salary	Common staff costs	Staff assessment	Category level	No. of persons	Person months	Salary	Common staff costs	Staff assessment
84.7	33.6	35.5	P-5	1	6.4	45.2	17.9	18.9